FOLLOW-UP TO THE PREVIOUS REVIEW

The human rights record of the Kingdom of Morocco (hereafter Morocco) was last assessed under the Universal Periodic Review (UPR) in May 2012. Of the 148 recommendations made to Morocco during its previous UPR, it accepted 140 and rejected eight.1 Amnesty International regrets that Morocco rejected recommendations to withdraw declarations and reservations to the Convention on the Elimination of All Forms of Discrimination against Women,2 to introduce a de jure moratorium on executions and to commute all death penalties,3 to revise the provisions in the Family Code that contravene international human rights law,4 and to establish a permanent human rights component in the United Nations Mission for the Referendum in Western Sahara.5

Following the promulgation of the 2011 Constitution, Morocco passed organic laws amending the Statute of Judges and establishing a Higher Judicial Council in 2015. However, these reforms have fallen short of ensuring judicial independence, as was recommended during Morocco’s 2012 UPR.6

Morocco is currently reviewing its Penal Code and Code of Criminal Procedure with the stated aim of bringing national legislation in line with the 2011 Constitution and Morocco’s international human rights obligations.7 The current draft laws partially fulfil the UPR recommendations in this regard, despite not fully upholding human rights.8

As previously recommended, Morocco acceded to the International Convention for the

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2 A/HRC/21/3, recommendations 131.1 (Slovenia), 131.2 (Switzerland).
3 A/HRC/21/3, recommendations 131.3 (Belgium), 131.5 (France).
4 A/HRC/21/3, recommendations 131.6 (Belgium), 131.7 (Belgium).
5 A/HRC/21/3, recommendation 132.1 (Uruguay).
7 A/HRC/21/3, recommendations 129.20 (France), 129.80 (Sweden).
8 For instance, the draft law to amend the Penal Code makes no change to provisions on defamation (Articles 442 and 443), public insult (Articles 443 and 444), offending the King or Crown Prince (Article 179), offending public officials (Article 263) including falsely reporting an offence to an official (Article 264), “slanderous denunciation” (Article 445), offending “public bodies” (Article 265), and disrespecting state symbols and emblems (Articles 267-1 to 267-4). These provisions unduly restrict the right to freedom of expression and punish its peaceful exercise with imprisonment, in breach of Morocco’s obligations under Article 19 of the International Covenant on Civil and Political Rights (ICCPR).
Protection of All Persons from Enforced Disappearance in 2013, although it has yet to recognize the competence of the Committee on Enforced Disappearance to receive and consider communications from or on behalf of victims, and its competence to receive inter-state complaints. A draft law to amend the Penal Code, which proposes to criminalize enforced disappearance in line with a recommendation Morocco accepted during its previous UPR, is currently being finalized. 10

In response to recommendations to ensure the right to freedom of expression, Morocco did remove prison penalties from its Press Code in 2016. 11 However, journalists and critics of the authorities continue to be prosecuted under the Penal Code. 12

Amnesty International welcomes Morocco’s amendment of military justice laws in 2015 to end the trial of civilians before military courts, in accordance with recommendations accepted during its previous review. 13 However, Amnesty International has continued to document unfair trials, including convictions based on reportedly coerced “confessions”, and the failure to adequately investigate allegations of torture and other ill-treatment in police custody. 14

In line with accepted recommendations, Morocco acceded to the Optional Protocol to the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment in 2014, 15 although a National Preventive Mechanism remains to be established. 16 Prisoners continued to report severe overcrowding and sub-standard medical care, despite Morocco’s acceptance of recommendations to rectify this in 2012. 17

Morocco accepted recommendations to promote and protect women’s rights. 18 In 2014, it amended the Penal Code to prevent rapists from escaping prosecution by marrying their under-age victims. 19 Draft law 103.13 on combating violence against women finalized in May 2016 was

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9 A/HRC/21/3, recommendation 130.1 (Argentina).
10 A/HRC/21/3, recommendation 129.1 (Uruguay).
11 A/HRC/21/3, recommendation 129.82 (United States of America)
13 A/HRC/21/3, recommendation 129.74 (Iraq).
14 A/HRC/21/3, recommendation 129.70 (Australia).
15 A/HRC/21/3, recommendation 129.4 (Denmark).
16 Amnesty International, “Accession to OPCAT must be followed by swift implementation” (MDE 29/011/2014).
17 A/HRC/21/3 recommendations 129.52 (Austria), 129.60 (Italy).
18 A/HRC/21/3, recommendations 129.2 (Australia), 129.7 (Maldives), 129.11 (Slovenia), 129.12 (Switzerland), 129.14-129.17 (Belgium, Brazil, Denmark), 129.19 (Estonia), 129.21-129.27 (Germany, Mexico, Norway, Slovakia, Spain, Congo), 129.39-129.41 (Thailand, Turkey, Zimbabwe), 129.43-129.47 (Bangladesh, Canada, Djibouti, Russian Federation, Slovenia), 129.51 (Austria), 129.53 (Belarus, Belgium, Botswana), 129.57 (Indonesia), 129.61 (Malaysia), 129.63 (Netherlands), 129.64 (Portugal), 129.93 (Greece), 129.98 (Thailand) and 129.114 (Singapore).
19 A/HRC.21/3 recommendation 129.51 (Australia); 129.54 (Belgium), 129.55 (Botswana), 129.63 (Netherlands), 129.64 (Portugal); Amnesty International, “Morocco: Amendment of rape provision is a step in the right direction”, 23 January 2014, available at: https://www.amnesty.org/en/latest/news/2014/03/morocco-amendment-rape-provision-step-right-direction/
under debate by legislators at the time of this submission. With regard to gender equality, Morocco has yet to implement recommendations to amend the Family Code to remove discriminatory provisions relating to marriage, divorce, inheritance, child custody and women's ability to transfer their nationality to their children.

Impunity persists for past gross human rights violations, including torture and enforced disappearance alleged to have occurred between 1956 and 1999 in Morocco and Western Sahara, and at a secret detention centre in Temara between 2002 and 2011.

THE HUMAN RIGHTS SITUATION ON THE GROUND

FREEDOM OF EXPRESSION, ASSOCIATION AND ASSEMBLY

Journalists and those criticising the authorities continue to be prosecuted, sentenced to heavy fines and suspended prison terms, and in some instances imprisoned. In a worrying development, some are currently being prosecuted on charges of “advocating terrorism” and “undermining internal state security” due to their journalistic work.

The security forces continue to forcibly disperse peaceful protests, including those advocating for self-determination of Western Sahara, and some protesters have been sentenced to prison terms in unfair trials.

Obstacles to the registration of associations, including human rights groups, continue as local...
officials refuse to accept applications or provide receipts for those deposited. The authorities also continue to ban some of their activities, including internal meetings. The Moroccan Association for Human Rights has been particularly affected and had its youth summer camp, human rights trainings and public events banned throughout 2014. Amnesty International also regrets the government’s decision to ban Amnesty International’s 16th Youth Camp in September 2014.

International NGOs also face restrictions. In 2015 Morocco initiated a prosecution against the French NGO, Action by Christians for the Abolition of Torture (Action des Chrétiens pour l’abolition de la torture - ACAT), and individuals who filed torture complaints against Moroccan officials in French courts on charges including defamation and insulting state institutions.

In October 2014, Morocco denied entry to Amnesty International research staff for a fact-finding visit to investigate the situation of migrants and refugees at Morocco’s northern borders with Spain. A second fact-finding visit scheduled for November 2014 was cancelled by the organization after the Moroccan authorities imposed conditions amounting to restrictions on it taking place. In June 2015, the authorities detained and expelled Amnesty International research staff on a similar visit. On 23 September 2015, Morocco requested that Human Rights Watch suspend their activities in the country.

**RIGHT TO A FAIR TRIAL**

Amnesty International has documented unfair trials, in both Morocco and Western Sahara that relied on statements reportedly extracted under torture. Morocco has failed to implement calls by the UN Working Group on Arbitrary Detention to release and adequately compensate individuals arbitrarily detained following an unfair trial, including Mohamed Hajib, Ali Aarrass.

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34 Opinion no. 40/2012

35 Opinion no. 25/2013
Abdessamad Bettar, 36 and Rachid Ghribi Laroussi, 37 all of whom remain imprisoned.

In July 2016, Amnesty International welcomed the decision by the Court of Cassation to set a retrial before a civilian court for 23 Sahrawi protesters unfairly convicted by a military court in 2013 in the Gdeim Izik case; 21 of the protesters remain imprisoned. 38

HUMAN RIGHTS VIOLATIONS IN THE CONTEXT OF COUNTER-TERRORISM

Amnesty International has documented no new cases of enforced disappearance or secret detention since Morocco’s last review in 2012. However, Morocco has yet to adequately investigate the existence of a secret detention centre in Temara, near the capital Rabat, where dozens of persons accused of terrorism and other serious offences allege that they were detained incommunicado and tortured between 2002 and 2011, including following extraordinary rendition to Morocco by the government of the United States of America. 39

The draft law to amend the Penal Code fails to bring greater precision to the vaguely-worded definition of “advocacy” of terrorism, while the draft bill proposing to introduce changes to the Code of Criminal Procedure fails to reduce the length of pre-arraignment detention for terrorism suspects, which can last up to 12 days.

TORTURE AND OTHER ILL-TREATMENT

Amnesty International continues to receive regular allegations of torture and other ill-treatment in Morocco and Western Sahara. Cases documented since Morocco’s previous review in 2012 reveal a lack of adequate investigations, even when detainees brought before the court bear visible injuries or when defendants request medical examinations. 41

Amnesty International welcomed the decision on 29 May 2014 by the Minister of Justice and Liberties to circulate ministerial instructions to prosecutors and judges encouraging them to order medical examinations when faced with reports of torture or other ill-treatment. While Amnesty International has noted reports of investigations being opened following some cases of alleged torture in detention in 2015, in other cases it continues to receive reports of judicial authorities refusing to order medical examinations.

Prisoners frequently launch hunger strikes to protest against harsh conditions, including poor hygiene and sanitation, inadequate nutrition and health care, severe overcrowding, detention

36 Opinion no. 3/2013
37 Opinion no. 23/2015
42 Memoranda on this issue were also circulated within the General Directorate for National Security and the General Delegation for Penitentiary Administration and Reinsertion.
far from their families, as well as limited visiting rights and access to education. 

**DISCRIMINATION AGAINST WOMEN AND GIRLS**

Draft law 103.13 to combat violence against women introduces new offences, increases existing penalties in cases of spousal or family violence, proposes new measures to protect survivors of violence during and after judicial proceedings, and establishes new bodies to coordinate and complement judicial and governmental efforts to combat violence against women. However, it fails to define rape in line with international standards and to recognize marital rape. It also perpetuates derogatory gender stereotypes and does not address obstacles to accessing justice and services for survivors due to the continuing criminalization of consensual sexual relations outside marriage.

In May 2015, King Mohammed VI initiated a review of legislation on abortion. New exceptions to the criminalization of abortion were later integrated into the draft law to amend the Penal Code. The draft is yet to be adopted, and at present abortion remains criminalized unless the health of the mother is at risk, and is subject to spousal consent, which restricts women’s autonomous decision-making. In all other cases, women seeking or undergoing abortions and health professionals alike risk imprisonment and other penalties, causing women to turn to clandestine abortions despite the associated risk of maternal mortality and other health concerns.

**DISCRIMINATION AGAINST LESBIAN, GAY, BISEXUAL, TRANSGENDER AND INTERSEX PERSONS**

Morocco continues to imprison people under laws criminalizing same-sex sexual relations between consenting adults, including Article 489 of the Penal Code. In May and June 2015, the courts in Oujda and Rabat convicted five men on charges that included “indecency” and engaging in homosexual acts, and sentenced them to prison terms of up to three years, reduced to five months on appeal.

Such legislation and related prosecutions encourage the stigmatization of lesbian, gay, bisexual, transgender and intersex persons in the country. In particular, gay men and transgender women are reported to face physical and verbal attacks from members of the public because of their real or perceived sexual orientation.

**REFUGEES AND MIGRANTS**

In 2013 Morocco began to overhaul its policies towards migrants and asylum-seekers. Although it has since granted residency permits to some UNHCR-recognized refugees and some migrants, it has yet to adopt asylum legislation.

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46 The draft law adds new exceptions to the criminalization of abortion including incest, rape, severe foetal malformation or untreatable genetic disease, although with added third part notification and approval procedures which could delay access to legal abortions and generate health risks for pregnant women and girls.

In 2014 and 2015 Amnesty International documented the involvement of Moroccan security forces in the summary expulsion of migrants, asylum-seekers and refugees by Spain, in particular near the Spanish enclaves of Ceuta and Melilla, but also on the Spanish mainland. The organization documented excessive or unnecessary use of force by Moroccan security forces against migrants and asylum-seekers attempting to enter Spain irregularly, causing serious injuries to them.  

Amnesty International is concerned that these incidents have not been subject to a prompt and thorough investigation. 

Moroccan authorities also forcibly removed migrants and asylum-seekers from the northern borders with Spain. In February 2015 the authorities arrested over 1,000 migrants and asylum-seekers in raids in and around the north-eastern port city of Nador. They were transferred to cities in southern Morocco and detained for several days before being released.  

Amnesty International is also concerned at the lack of adequate investigations into the deaths of sub-Saharan migrants in the context of police raids in northern Morocco. In November 2015, two migrants allegedly died of asphyxiation after the authorities lit a fire outside a cave where they had taken refuge during a raid near the northern city of Fnideq. 

**IMPUNITY FOR PAST VIOLATIONS**

The authorities have yet to hold accountable officials allegedly responsible for gross human rights violations, including torture and enforced disappearance, in Morocco and Western Sahara during the "years of lead" between 1956 and 1999. Furthermore, some of the alleged perpetrators remain in positions within the security forces, in some cases as high-ranking officials. 

Despite the transitional justice process launched in 2004, the fate of many victims of enforced disappearance during this period remains unknown. The Equity and Reconciliation Commission, inaugurated in January 2004, fell short of identifying individuals suspected of criminal responsibility for grave human rights violations during that period, and did not call for individuals suspected of committing these crimes to be held accountable. However, it recommended a national strategy to combat impunity, which has yet to be put in place. 

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52 The "years of lead" refer to the period of rule of King Hassan II of Morocco between 1956 and 1999 which were marked by state repression of democracy movements and extensive human rights violations, including enforced disappearances.


THE DEATH PENALTY
Amnesty International welcomes the absence of executions in Morocco since 1993. However, it is concerned that new death sentences continue to be imposed and that the death penalty has yet to be abolished. The organization is also concerned that the draft Penal Code proposes to expand the scope of the death penalty to three new categories of crimes: genocide, war crimes and crimes against humanity. In 2014, nine death sentences were imposed. The same number was reported in 2015, with no commutations or pardons granted. By the end of 2014, there were 117 people – 114 men and three women - on death row in Morocco and Western Sahara.

RECOMMENDATIONS FOR ACTION BY THE STATE UNDER REVIEW
Amnesty International calls on the government of Morocco to:

Freedom of expression, association and assembly
- Remove provisions criminalizing peaceful free expression from the Penal Code;
- End the prosecution of journalists under the Penal Code for peacefully exercising their right to freedom of expression;
- End obstacles to non-governmental associations seeking registration from the authorities and remove arbitrary restrictions on the peaceful activities of associations permitted in domestic law;
- Respect the right to peaceful protest;
- End restrictions on the access to Morocco and Western Sahara for journalists, peaceful activists and human rights defenders.

Right to a fair trial
- Amend the Code of Criminal Procedure to protect the right of all detainees to legal counsel of their choice promptly after arrest and with no time limit, and to have a lawyer present at all times during interrogation;
- Ensure that statements or confessions made by a person deprived of liberty, other than in the presence of a judge and with the assistance of a lawyer, have no probative value in legal proceedings;
- Remove all exceptions to prompt access to a lawyer for terrorism suspects and those held on state security charges;
- Amend the Code of Criminal Procedure to enable the defence to compel, through the courts, the presence of prosecution witnesses and to cross-examine them;
- Implement decisions by the UN Working Group on Arbitrary Detention regarding individual cases.

57 The following articles of the Penal Code criminalize peaceful free expression: defamation (Articles 442 and 443), public insult (Articles 443 and 444), offending the King or Crown Prince (Article 179), offending public officials (Article 263) including falsely reporting an offence to an official (Article 264), “slanderous denunciation” (Article 445), offending “public bodies” (Article 265), disrespecting state symbols and emblems (Articles 267-1 to 267-4), and disrespecting Islam, the monarchy, or Morocco’s “territorial integrity” understood by the Moroccan authorities to include Western Sahara (Article 267-5);
**Human rights violations in the context of countering terrorism**

- Investigate allegations of torture and secret detention in Temara between 2002 and 2011 and hold those responsible accountable;
- Amend the Penal Code to include a precise definition of “advocacy of terrorism”.

**Torture and other ill-treatment**

- Ensure that whenever torture or other ill-treatment is alleged or suspected, the authorities undertake a prompt and impartial investigation, including a forensic medical examination in conformity with the Istanbul Protocol, or an autopsy in conformity with the Minnesota Protocol in case of a death in custody;
- Ensure that legal proceedings are postponed pending the outcome of investigations into alleged torture and other ill-treatment; that the scope, methods and findings of such investigations are made public; and that officials suspected of committing torture or other acts of ill-treatment are suspended from active duty during the investigations;
- Ensure that all reports of torture and other ill-treatment are promptly, impartially, independently and effectively investigated, including by conducting medical examinations in line with the Istanbul Protocol.

**Women’s rights and gender-based discrimination**

- Review all laws and practices that discriminate on the basis of gender and bring them in line with international law and standards;
- Abolish the provisions of the Penal Code that criminalize abortion; 58
- Guarantee access to legal and safe abortion, as a minimum, in case of unwanted pregnancies resulting from rape, sexual aggression or incest or when a pregnancy poses a risk to the life or health of the woman or girl, as well as in cases of severe or fatal foetal impairment, in accordance with the recommendations of the human rights treaty bodies; 59
- Decriminalize consensual sexual relations, including by repealing Penal Code provisions prohibiting same-sex sexual relations (Article 489), sexual relations outside marriage (Article 490) and adultery (Articles 491, 492, 493).

**Refugees and migrants**

- Adopt asylum legislation in line with international law and standards;
- End collusion in Spain’s summary expulsion of migrants, asylum-seekers and refugees;
- End the use of disproportionate or unnecessary force against migrants, asylum-seekers and refugees by law enforcement officials.

**Impunity for human rights violations and abuses**

- Conduct full, impartial and independent investigations into all allegations of crimes under international law and, where sufficient admissible evidence exists, prosecute those responsible in fair trials without recourse to the death penalty;
- Accept the competence of the UN Committee on Enforced Disappearances to receive and consider communications from or on behalf of victims and interstate complaints.

**The death penalty**

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58 A prison sentence or fine is prescribed for women who knowingly have or attempt to have an abortion (Article 454), as well as for anyone practising or inciting abortion outside of this legal framework (Articles 449-452).

- Review all provisions that provide for the death penalty, in order to reduce the number of capital offences, with a view to abolishing capital punishment.