Preliminary non-paper by the Secretariat

List of speakers

(260809)

1.   **Background:** The current situation regarding the list of speakers for the UPR process is subjected to criticisms by many observers. This is mostly due to the facts that since the speaking slots are limited to a certain number of speakers only (an average of 60 delegations in the Working Group and 10 in the plenary) those who want to participate in the discussion are lining up very early in order to have a chance to speak.

2.   Some remedies were introduced by the Secretariat, such as the informal pre-registration of delegates outside the Conference Room to enable those queuing to get back to their normal duties pending the final registration. However, this has not diminish the pressure and shortcomings of the system with some delegations being present already at 4:00 a.m.- in order to secure a speaking slot.

3.   Other measures were proposed by some countries (email or fax registration, drawing by lot etc.) but faced some criticisms for various technical or other difficulties based in particular in the absence of transparency which is considered as crucial in the circumstances.

4.   After having considered the matter again, the Secretariat would like to propose the following option for the second UPR cycle and possibly before should there be a general support.

5.   **Proposal:** The main idea would be to base the speakers-list on OP7 of GA Resolution 60/251, namely to build up a list having in mind the existing distribution of seats: **African Group : 13; Asian Group: 13; Eastern European Group: 6; GRULAC: 8 and Western European and Other States: 7.** This GA distribution would be used to allocated a number of speaking slots either in the plenary or the Working Group.

6.   **Working Group:** A maximum of around 60 countries may speak during the WG debate. The distribution would therefore be as follows:

Fig 1

	HRC Seats (47)	WG speaking slots (60)
African Group (AFG)	13	16.5
Asian Group (ASG)	13	16.5
EEG	6	7.75
GRULAC	8	10.25
WEOG	7	9

7.	These ratios would be applied to each list of speakers and in order to round up the figures, the Regional Group which the State under Review belongs would be given an extra speaking slot. The resulting list of speakers would be as follows:

Fig.2

	AFG (SUR)	ASG (SUR)	EEG (SUR)	LAC (SUR)	WEOG (SUR)
AFG	17	16	16	16	16
ASG	16	17	16	16	16
EEG	8	8	9	8	8
GRULAC	10	10	10	11	10
WEOG	9	9	9	9	11
Total	60	60	60	60	60

8.	The resulting list would be drawn with the normal rotation order staring with the group which the SUR belongs to taking into account the above. Additional principles could be:

a. Swaps between delegations would always be possible according to the usual practice of informing the Secretariat well in advance.
b. **Regional Coordinators would have the responsibility to provide the secretariat with the countries from their group desiring to speak and the proper order within their group. Alternatively, for groups which do not want to resort to this possibility, concerned members and observers would register at the list of speakers directly for the slots reserved to that particular region.**
c. Should a group not use all of its speaking slots, countries from other groups would then be in a position to speak using these slots taking into account the above ratio.

Fig. 3 (SUR FROM THE AFRICAN GROUP)

1	AFG	16	AFG	31	AFG	46	ASG
2	ASG	17	ASG	32	ASG	47	LAC
3	EEG	18	EEG	33	EEG	48	AFG
4	LAC	19	LAC	34	LAC	49	ASG
5	WEOG	20	WEOG	35	WEOG	50	AFG
6	AFG	21	AFG	36	AFG	51	ASG
7	ASG	22	ASG	37	ASG	52	AFG
8	EEG	23	EEG	38	EEG	53	ASG
9	LAC	24	LAC	39	LAC	54	AFG
10	WEOG	25	WEOG	40	WEOG	55	ASG
11	AFG	26	AFG	41	AFG	56	AFG
12	ASG	27	ASG	42	ASG	57	ASG
13	EEG	28	EEG	43	LAC	58	AFG
14	LAC	29	LAC	44	WEOG	59	ASG
15	WEOG	30	WEOG	45	AFG	60	AFG

9. NB: It could be possible to envisage a random order in the allocation of the speaking slots.

10. **Plenary (ratio)** : Given the very limited number of speaking slots, the distribution is slightly more complicated. The figure 4 below provides the exact ratio rounded up to the closest $1/4^{th}$

Fig.4

	HRC Seats (47)	Plenary Speaking slots (10)
AFG	13	2.75
ASG	13	2.75
EEG	6	1.25
LAC	8	1.75
WEOG	7	1.50

11. The application of these ratios to the list of speakers **could** be as follows (with an overrepresentation of the group to which the SUR belong).

Fig.5

	AFG (SUR)	ASG (SUR)	EEG (SUR)	LAC (SUR)	WEOG (SUR)
AFG	4	3	2/3	2/3	2/3
ASG	3	4	2/3	2/3	2/3
EEG	1	1	2	1	1
GRULAC	1	1	2	2	1/2
WEOG	1	1	1	1/2	2
Total	10	10	10	10	10

12. Since it is very difficult to divide in a fair manner a list containing 10 speaking slots, this list could be adjusted to the needs of all groups. It could be envisageable to add a speaker or two within the 20 minutes overall segment to make the division easier.

13. A resulting list of speakers could be as follows:

Fig.6 (SUR from the African Group)

1	AFG	10	AFG
2	ASG	xxxxxxxxx	xxxxxxxxx
3	EEG	11	ASG
4	LAC	12	EEG
5	WEOG	13	LAC
6	AFG	14	WEOG
7	ASG	15	AFG
8	AFG	ETC.	
9	ASG		